



Federal Communications Commission  
Washington, D.C. 20554

APR 9 1998

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APR 13 1998

Mayor Allen L. Watters  
Village of Freeburg  
Freeburg Municipal Center  
14 Southgate Center  
Freeburg, IL 62243

FEDERAL COMMUNICATIONS COMMISSION  
OFFICE OF THE SECRETARY

Dear Mayor Watters:

Thank you for your letter dated November 4, 1997, which was forwarded to us from the office of Congressman Jerry F. Costello, concerning the placement and construction of facilities for the provision of personal wireless services and radio and television broadcast services in your community. Your letter refers to three proceedings that are pending before the Commission. In MM Docket No. 97-182, the Commission has sought comment on a Petition for Further Notice of Proposed Rule Making filed by the National Association of Broadcasters and the Association for Maximum Service Television. In this proceeding, the petitioners ask the Commission to adopt a rule limiting the exercise of State and local zoning authority with respect to broadcast transmission facilities in order to facilitate the rapid build-out of digital television facilities, as required by the Commission's rules to fulfill Congress' mandate. In WT Docket No. 97-192, the Commission has sought comment on proposed procedures for reviewing requests for relief from State and local regulations that are alleged to impermissibly regulate the siting of personal wireless service facilities based on the environmental effects of radio frequency emissions, and related matters. Finally, in DA 96-2140 and FCC 97-264, the Commission twice sought comment on a Petition for Declaratory Ruling filed by the Cellular Telecommunications Industry Association seeking relief from certain State and local moratoria that have been imposed on the siting of commercial mobile radio service facilities.

Because all of these proceedings are still pending, we cannot comment on the merits of the issues at this time. However, I can assure you that the Commission is committed to providing a full opportunity for all interested parties to participate. The Commission has formally sought public comment in all three proceedings and, as a result, has received numerous comments from State and local governments, service providers, and the public at large. Your letter, as well as this response, will be placed in the record of all three proceedings and will be given full consideration.

At the same time, the Commission is actively pursuing initiatives that we hope will render any Commission action limiting State and local authority unnecessary. Commission staff, working with the Commission's Local and State Government Advisory Committee, is bringing together representatives of industry and municipal governments to discuss mutually acceptable solutions to the challenges posed by facilities siting. Chairman Kennard has stated that preemption of local zoning authority should be a remedy of last resort, and that the Commission should not consider preemption until the possibilities for constructive dialogue have been exhausted.

Further information regarding the Commission's policies toward personal wireless service facilities siting, including many of the comments in the two proceedings involving personal wireless service facilities, is available on the Commission's internet site at <http://www.fcc.gov/wtb/siting>.

Thank you for your inquiry.

Sincerely,



*for* Steven E. Weingarten  
Acting Chief, Commercial Wireless Division  
Wireless Telecommunications Bureau

Copy to: The Honorable Jerry F. Costello

cc: CWD

Dockets (2)

John Conwell

j:\congress\9707318

JERRY F. COSTELLO

12TH DISTRICT, ILLINOIS

PLEASE RESPOND TO THE  
OFFICE CHECKED BELOW:

COMMITTEES:

BUDGET

TRANSPORTATION & INFRASTRUCTURE

SCIENCE

(ON LEAVE)

# Congress of the United States

House of Representatives

Washington, DC 20515-1312

November 14, 1997

M/MB  
97-182  
12/18

Mr. Reed Hundt  
Chairman  
Federal Communications  
Commission  
1919 M St NW Room 814  
Washington, D.C. 20554

Dear Reed:

Enclosed you will find correspondence from the mayor of Freeburg, Illinois in my Congressional District.

Please respond directly to Mayor Watters at the address listed.

Thank you for your attention to this matter.

Sincerely,



Jerry F. Costello  
Member of Congress

JFC/hz

☐ 2454 HAYBURN BUILDING  
WASHINGTON, DC 20515  
TEL: (202) 225-5681  
FAX: (202) 225-0285

☐ 327 W. MAIN ST.  
BELLEVILLE, IL 62220  
TEL: (618) 233-8026  
FAX: (618) 233-8765

☐ 1363 NIEDRINGHAUS AVE.  
GRANITE CITY, IL 62040  
TEL: (618) 451-7086  
FAX: (618) 451-2126

☐ 250 W. CHERRY ST.  
CARBONDALE, IL 62901  
TEL: (618) 529-3791  
FAX: (618) 549-3768

☐ 8787 STATE ST.  
EAST ST. LOUIS, IL 62203  
TEL: (618) 397-8833

☐ 1330 SWANWICK ST.  
CHESTER, IL 62233  
TEL: (618) 826-3043

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## VILLAGE OF FREEBURG

### FREEBURG MUNICIPAL CENTER

14 SOUTHGATE CENTER, FREEBURG, IL 62243

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Web Site: [www.freeburg.com](http://www.freeburg.com)

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FEES

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November 4, 1997

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VILLAGE ADMINISTRATOR  
Robert J. Kell

VILLAGE TREASURER  
Roger Skaer

ZONING ADMINISTRATOR  
Patrick Smoker

PUBLIC WORKS DIRECTOR  
Ronald Dintelmann

OFFICE MANAGER  
Billie Louthan

VILLAGE ATTORNEY  
Gregory C. Nold

The Honorable Jerry F. Costello  
Congress of the United States  
House of Representatives  
Washington, DC 20510-1312

Ex Parte Letter Re: Cases WT 97-197, MM Docket 97-182, and DA 96-2140

Dear Congressman Costello:

Please terminate all action in the preceding cases. They attempt to make the FCC the "Federal Zoning Commission" for cellular and broadcast towers and violate the intent of Congress, the Constitution and principles of Federalism.

Congress and the courts have long recognized that zoning is a matter of peculiarly local concern. The FCC has no zoning knowledge or expertise and is not accessible to most citizens.

For these reasons and others, Congress expressly preserved local zoning authority over cellular towers in the 1996 Act. Now the FCC is trying to get this jurisdiction back by issuing rules which improperly infringe on local zoning authority.

The FCC's efforts to assume jurisdiction over any local zoning matter where RF radiation is mentioned is unacceptable. The FCC ignores the fact that we cannot necessarily control the statements citizens make during meetings of our legislative bodies. Many municipalities, by state or local law, are required to allow citizen to speak on any topic they wish, even on items that are not on the agenda. This is part of what local government is all about.

Some of our citizens may be concerned about radiation from cellular towers. For the reasons just described we cannot necessarily prevent them from mentioning their concerns to us. The FCC's attempt to use this as a means to seize zoning authority and reverse local decisions violates basic principles of Federalism, Freedom of Speech and the rights of our citizens to petition their government.

This is particularly true if a municipality expressly says it is not considering such statements (that go beyond the radiation authority Congress left with municipalities) and the decision is completely valid on other grounds, such as the impact of the tower on property values or aesthetics.

For similar reasons the FCC cannot "second guess" the reasons for a

municipality's decision. The FCC, like the courts, is bound by the stated reasons given by a municipality. Either these reasons are sufficient to uphold the decision or they are not. The FCC cannot "second guess" a municipality's true reasons any more than the courts can "second guess" the true reasons for the FCC's decision.

The FCC's proposal to ban moratoria on cellular towers is objectionable for many of the reasons set forth above. It also fails to recognize that for some municipalities moratoria are a well recognized zoning tool particularly while they revise zoning ordinances. More importantly, Congress took away the FCC's authority over cellular tower zoning and this includes moratoria.

Similarly, please terminate the FCC's proposed rulemaking preempting local zoning of broadcast towers. As you well know, broadcast towers can be over 1,000 feet high -- they are some of the tallest structures known to man. It is therefore astounding that you would propose that municipalities can't consider the impact of such towers on property values, the environment or aesthetics and that even safety considerations take second place. Safety always has to be the first priority.

And setting artificial time limits for municipalities to act on environmental, zoning and building permit approvals for such towers serves no useful purpose. It is a violation of the US Constitution, the Communications Act and Federalism for you to put time limits on municipalities to act on all local approvals and then state that all such applications will be automatically deemed granted if we don't act within this timeframe, even if the application is incomplete or violates state or local law.

The FCC should consider how it would react if it was told that any broadcast license application would be automatically deemed granted unless the FCC acted on it within 21 to 45 days; that this rule applied whether or not the application was complete; whether or not the applicant was foreign or domestically owned or otherwise qualified; or even whether the frequencies were available. And the rule would apply without regard to whether the tower for the station was at the end of an airport runway, in a wetland or in a historic district.

For these reasons the proposed actions all violate the Communications Act and the Constitution. Please terminate all these proceedings without taking the actions proposed therein.

Very truly yours,

*Allen L. Watters*

Allen L. Watters  
Mayor

CC: Mr. William F. Caton